

# EXHIBIT

# 2

IN THE UNITED STATES DISTRICT COURT  
FOR THE WESTERN DISTRICT OF TEXAS  
SAN ANTONIO DIVISION

FILED

AUG - 1 2011

CLERK, U.S. DISTRICT COURT  
WESTERN DISTRICT OF TEXAS  
BY                      DEPUTY CLERK

SHANNON PEREZ; HAROLD  
DUTTON, JR.; GREGORY TAMEZ;  
SERGIO SALINAS; CARMEN  
RODRIGUEZ; RUDOLFO ORTIZ;  
NANCY HALL and DOROTHY DEBOSE

Plaintiffs

-and-

EDDIE BERNICE JOHNSON, SHEILA  
JACKSON-LEE, and ALEXANDER  
GREEN, MEMBERS OF THE UNITED  
STATES CONGRESS

-and-

TEXAS LEGISLATIVE BLACK  
CAUCUS, TEXAS HOUSE OF  
REPRESENTATIVES

-and-

TEXAS STATE CONFERENCE OF  
NAACP BRANCHES; HOWARD  
JEFFERSON, JUANITA WALLACE and  
REV. BILL LAWSON

Plaintiff-Intervenors

v.

STATE OF TEXAS; RICK PERRY,  
in his official capacity as Governor of the  
State of Texas; DAVID DEWHURST,  
in his official capacity as Lieutenant  
Governor of the State of Texas; JOE  
STRAUS, in his official capacity as Speaker  
of the Texas House of Representatives;  
HOPE ANDRADE, in her official  
capacity as Secretary of State of the  
State of Texas

Defendants

CIVIL ACTION NO.  
11-CA-360-OLG-JES-XR  
[Lead case]

MEXICAN AMERICAN LEGISLATIVE )  
CAUCUS, TEXAS HOUSE OF )  
REPRESENTATIVES (MALC) )

Plaintiffs )

-and- )

THE HONORABLE HENRY CUELLAR, )  
Member of Congress, CD 28; THE TEXAS )  
DEMOCRATIC PARTY and BOYD )  
RICHIE, in his official capacity as Chair of )  
the Texas Democratic Party; and LEAGUE )  
OF UNITED LATIN AMERICAN )  
CITIZENS (LULAC) and its individually )  
named members )

Plaintiff-Intervenors )

v. )

STATE OF TEXAS; RICK PERRY, )  
in his official capacity as Governor of the )  
State of Texas; DAVID DEWHURST, )  
in his official capacity as Lieutenant )  
Governor of the State of Texas; JOE )  
STRAUS, in his official capacity as Speaker )  
of the Texas House of Representatives; )

Defendants )

CIVIL ACTION NO.  
SA-11-CA-361-OLG-JES-XR  
[Consolidated case]

TEXAS LATINO REDISTRICTING )  
TASK FORCE, JOEY CARDENAS, )  
ALEX JIMENEZ, EMELDA )  
MENENDEZ, TOMACITA OLIVARES, )  
JOSE OLIVARES, ALEJANDRO ORTIZ, )  
AND REBECCA ORTIZ )

Plaintiffs )

v. )

RICK PERRY, in his official capacity )  
as Governor of the State of Texas )

Defendants )

CIVIL ACTION NO.  
SA-11-CA-490-OLG-JES-XR  
[Consolidated case]

MARGARITA V. QUESADA; ROMEO )  
MUNOZ; MARC VEASEY; JANE )  
HAMILTON; LYMAN KING; and )  
JOHN JENKINS )

Plaintiffs )

v. )

RICK PERRY, in his official capacity )  
as Governor of the State of Texas; and )  
HOPE ANDRADE, in her official )  
capacity as Secretary of State for the )  
State of Texas )

Defendants )

CIVIL ACTION NO.  
SA-11-CA-592-OLG-JES-XR  
[Consolidated case]

JOHN T. MORRIS )

Plaintiff )

v. )

STATE OF TEXAS; RICK PERRY, in his )  
official capacity as Governor of the State )  
of Texas; DAVID DEWHURST, in his )  
official capacity as Lieutenant Governor of )  
the State of Texas; JOE STRAUS, in his )  
official capacity as Speaker of the Texas )  
House of Representatives; and HOPE )  
ANDRADE, in her official capacity as )  
Secretary of State of the State of Texas )

Defendants )

CIVIL ACTION NO.  
SA-11-CA-615-OLG-JES-XR  
[Consolidated case]

EDDIE RODRIGUEZ, MILTON GERARD )  
WASHINGTON, BRUCE ELFANT, )  
ALEX SERNA, SANDRA SERNA, )  
BETTY F. LOPEZ, DAVID GONZALEZ, )  
BEATRICE SALOMA, LIONOR SOROLA- )  
POHLMAN; ELIZA ALVARADO; )  
JUANITA VALDEZ-COX; JOSEY )  
MARTINEZ; NINA JO BAKER; TRAVIS )  
COUNTY and CITY OF AUSTIN )

Plaintiffs )

v. )

RICK PERRY, in his official capacity  
 as Governor of the State of Texas;  
 DAVID DEWHURST, in his  
 official capacity as Lieutenant Governor  
 of the State of Texas; JOE STRAUS,  
 in his official capacity as Speaker of  
 the Texas House of Representatives;  
 HOPE ANDRADE, in her official  
 capacity as Secretary of State of the  
 State of Texas; STATE OF TEXAS;  
 BOYD RICHIE, in his official capacity  
 as Chair of the Texas Democratic Party;  
 and STEVE MUNISTERI, in his official  
 capacity as Chair of the Republican  
 Party of Texas

Defendants

CIVIL ACTION NO.  
 SA-11-CA-635-OLG-JES-XR  
 [Consolidated case]

## ORDER

Pending before the Court is Defendants' Motion for Protective Order (Dkt. # 62). The Texas Democratic Party (TDP) and Boyd Richie filed a response (Dkt. # 74). The Texas Latino Redistricting Task Force (LULAC) and its individuals members also filed a response (Dkt. # 88). The NAACP Plaintiff-Intervenors filed a response as well (Dkt. # 87).

In their motion, Defendants seek a protective order to "preserve the legislative privilege of witnesses called to testify in this case." (Dkt. # 62, p. 2). Defendants assert that their witnesses will likely face questioning on issues that are integral to the legislative process and that answering such questions will "invade the witnesses' legislative privilege." (Dkt. # 62, p. 2).

The TDP and Mr. Richie contend that a protective order is unwarranted. They claim that Defendants intend to use the privilege as both a sword and a shield and the privilege, if applicable, is qualified and may be waived. The LULAC Plaintiffs contend that the privilege does not apply or, alternatively, that it should be narrowly construed. The NAACP Plaintiffs contend that a blanket protective order would clearly be inappropriate, and if the Court makes any ruling, it should be based on the question being posed to each particular witness.

The Court understands that depositions will begin tomorrow; thus, it has reviewed the motion, response and applicable law in advance thereof. After such review, it clearly appears that any sort of blanket protective order that would insulate witnesses from testifying would be inappropriate. As an evidentiary and testimonial privilege, the legislative privilege is limited and qualified. In re Grand Jury, 821 F.2d 946, 957-58 (3<sup>rd</sup> Cir. 1987). The privilege may obviously be asserted by legislators and congressmen, who have a function and role in the legislative process. The privilege may also apply to staffers, aides or employees, with certain limitations. Gravel v. United States, 408 U.S. 606, 621-22, 92 S.Ct. 2614 (1972). However, the privilege does not apply to every person who may be deposed in this case, nor does it apply to every question that may be asked during deposition. The privilege is personal to each person who may be entitled to invoke it, and that person may choose to waive the privilege. Even if the deponent is entitled to invoke the privilege, the application of the privilege depends on the question being posed. Even if the privilege is asserted, it may be waived and/or the Court may find that it should not be enforced based on the information being sought and/or other circumstances that may not be readily apparent, such as whether the evidence is available from other sources.

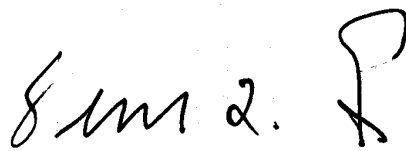
For these reasons, the Court finds that the assertion of the privilege is premature.<sup>1</sup> The Court cannot provide blanket protection to every person who may choose to assert the privilege during the discovery process. Instead, the parties should proceed with depositions and the deponents must appear and testify even if it appears likely that the privilege may be invoked in response to certain questions. The deponents may invoke the privilege in response to particular questions, but the deponent must then answer the question subject to the privilege. Those portions of the deposition

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<sup>1</sup>Florida Association of Rehabilitation Facilities, Inc. v. State of Florida, 164 F.R.D. 257, 260 (N.D. Fla. 1995)(question as to whether privilege applied was not ripe when witnesses had not appeared and asserted privilege in the context of specific questions).

transcript may then be sealed and submitted to the Court for *in camera* review, along with a motion to compel, if the party taking the deposition wishes to use the testimony in these proceedings. In other words, the testimony will not be disclosed or used unless the Court finds that the privilege does not apply, has been waived and/or should not be enforced.

It is therefore ORDERED that Defendants' Motion for Protective Order (Dkt. # 62) is DENIED without prejudice.



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ORLANDO L. GARCIA  
UNITED STATES DISTRICT JUDGE

*And on behalf of:*

Jerry E. Smith  
United States Circuit Judge  
U.S. Court of Appeals, Fifth Circuit

-and-

Xavier Rodriguez  
United States District Judge  
Western District of Texas